

## Message Text

CONFIDENTIAL

PAGE 01 BRASIL 08961 272021Z

21

ACTION ARA-06

INFO OCT-01 SS-14 ISO-00 EB-03 OES-02 H-01 INR-05 L-01

PM-03 PRS-01 SP-02 IGA-01 IO-03 RSC-01 /044 W

----- 008027

R 271930Z NOV 74

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC 6641

C O N F I D E N T I A L BRASILIA 8961

LIMDIS

E.O. 11652: XGDS 1

TAGS: PFOR, BR

SUBJECT: POLICY PLANNING CONSULTATIONS: SUMMARY - FOREIGN  
MINISTER'S REMARKS - COMMENT

### 1. OVERALL SUMMARY OF TALKS: FOREIGN MINISTER SILVEIRA STRUCK KEY NOTE

OF NOVEMBER 21-22 TALKS WHEN HE TOLD GROUP THAT BRAZIL  
NOT DEVELOPED, BUT U.S. FINDS IT COMFORTABLE TREAT IT  
AS SUCH. THIS THEME DOMINATED BRAZILIAN DISCUSSIONS  
OF GLOBAL SCENE AND ECONOMIC ISSUES, AND WHILE IT IS  
NOT NEW, STRESS BRAZILIANS LAID ON IT IS NOTEWORTHY.  
BRAZILIANS CONTRASTED U.S. WORLD POSITION WITH THEIR  
OWN, CHARACTERIZED BY STRUGGLE TO ATTAIN ADVANTAGES IN  
SITUATIONS INVOLVING FACTORS MOSTLY BEYOND BRAZIL'S  
CAPACITY TO INFLUENCE; QUESTIONS OF MILITARY STRATEGY  
AND IDEOLOGY ARE OF LESSER CONCERN. BRAZILIANS WERE  
GENERALLY PESSIMISTIC REGARDING BENEFITS OF DETENTE  
FOR THIRD COUNTRIES. THEY DECLARED STRONG SUPPORT FOR  
ASPIRATIONS AND DEMANDS OF DEVELOPING COUNTRIES AS  
EXPRESSED AT UN AND ELSEWHERE, ALTHOUGH ESCHEWING  
"AUTOMATIC ALIGNMENTS". BRAZILIANS MADE CLEAR THEIR  
SUPPORT FOR ARAB CAUSE, AND DISCUSSED PORTUGAL AND  
AFRICA AT SOME LENGTH BUT IN GENERAL TERMS. DURING  
DISCUSSION OF NUCLEAR PROLIFERATION, THEY AGAIN SAW  
HAVE VS. HAVE-NOT SPLIT, AND REFERRED TO UNRELIABILITY  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BRASIL 08961 272021Z

OF U.S. AS SUPPLIER OF REACTOR FUEL. ON WORLD FUEL

SHORTAGE AND RELATED ISSUES, BRAZILIANS AGREED ON NEED FOR COOPERATION BUT SAID NOW IS TIME TO BEGIN PRODUCER-CONSUMER DIALOGUE. THEY SAID THEY WELCOME THE "NEW DIALOGUE" BUT EXPRESSED CONCERN THAT IT LEAD TO CONCRETE SOLUTIONS TO CONCRETE PROBLEMS. DURING DISCUSSION OF BILATERAL RELATIONS, BRAZILIANS SUGGESTED IT WOULD BE USEFUL IF THE TWO COUNTRIES COULD MAKE THEIR BROADER GAUGE CONTACTS MORE FREQUENT AND ON A MORE INSTITUTIONALIZED BASIS. OVERALL, WE JUDGE THAT TALKS WERE USEFUL EXCHANGEON BROAD RANGE OF TOPICS, RESPECTED THEIR CANCEPTUAL AND EXPLORATORY INTENT, AND REPRESENT SIGNIFICANT CONTRIBUTION TO DIALOGUE. SEPTELS FOLLOW ON GLOBAL PERSPECTIVES AND EAST-WEST RELATIONS; MIDDLE EAST; PORTUGAL AND AFRICA; NUCLEAR PROLIFERATION; ECONOMIC ISSUES; REGIONAL COOPERATION AND THE "NEW DIALOGUE"; AND BILATERAL RELATIONS. END OVERALL SUMMARY

2. FOREIGN MINISTER'S REMARKS: FOLLOWING PRELIMINARY MEETING ON THE NATURE OF THE TALKS TO BE HELD AND ON POLICY PLANNING IN GENERAL, AND THE ROLE AND ACTIVITIES OF S/P, BOTH SIDES WERE RECEIVED BY FOREIGN MINISTER SILVEIRA, WHO SPOKE OF HIS INTENTION OF ESTABLISHING A POLICY PLANNING CAPABILITY IN THE MINISTRY AND THEN, EXPLAINING HIS REQUEST THAT BILATERAL RELATIONS BE INCLUDED IN THE TALKS, SAID THAT WHILE THE LATIN AMERICAN COUNTRIES WOULD BE FLATTERED TO DISCUSS GLOBAL AFFAIRS WITH DEPARTMENT REPRESENTATIVES, IT WAS BILATERAL AFFAIRS THAT REALLY MATTERED. NOTING THAT BRAZIL AND THE U.S. HELD "PARALLEL ATTITUDES" IN MANY RESPECTS, SILVEIRA DECLARED THAT "AUTOMATIC ALIGNMENTS ARE DANGEROUS", BUT THAT THE NEW DIALOGUE WAS HELPING MUTUAL UNDERSTANDING. SILVEIRA STRUCK WHAT TURNED OUT TO BE A KEY NOTE OF THE TALKS IN STATING THE U.S. KNOWS BRAZIL IS NOT REALLY A DEVELOPED COUNTRY, BUT FINDS IT COMFORTABLE TO TREAT IT AS SUCH. THIS, HE WENT ON, OBLIGES BRAZIL TO "PROSPECT FOR OTHER IMPOTANT FRIENDS", AND IS LEADING THE TWO COUNTRIES TO BE SEPARATED: "WE WRE GOING TO BE MORE APART". IN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BRASIL 08961 272021Z

THIS SENSE TOO, THE TALKS WOULD BE USEFUL, HE SAID, HELPING US TO SEE HOW WE SEE THINGS, TO LOOK AHEAD, AND TO IDENTIFY COMMON INTERESTS. BRAZIL IS IN A CHALLENGING MOMENT, BOTH INTERNALLY AND EXTERNALLY, HE CONCLUDED, A MOMENT OF CHOICE; THIS WOULD BE OF INTEREST TO BRAZIL AND TO OTHERS, AND IF THE U.S. UNDERSTANDS, IT WILL BE HELPFUL TO BRAZIL AND TO THE U.S.

3. COMMENT: AS MENTIONED IN PARA ONE ABOVE, BRAZIL'S SELF-IDENTIFICATION AS A DEVELOPING COUNTRY (AND ITS CONCOMITANT SYMPATHY WITH THE LDC'S ASPIRATIONS AND COMPLAINTS) WAS THE DOMINANT BRAZILIAN THEME DURING THE TALKS. WHILE THIS POSITION IS NOT NEW (SEE, FOR EXAMPLE, BRASILIA 4869), THE EMPHASIS GIVEN IT AND THE COROLLARY COMPLAINT THAT THE US TENDS TO TREAT BRAZIL AS A DEVELOPED COUNTRY IS WORTHY OF NOTE. OTHER SUBSTANTIVE ASPECTS WERE SOMEWHAT SPOTTY: THE REAL NUCLEAR-PROLIFERATION ISSUE BETWEEN US WAS NEVER REALLY ADDRESSED BY THE BRAZILIANS, ALTHOUGH THE USDEL MADE SEVERAL USEFUL POINTS IN EFFECTIVE FASHION ON THIS SUBJECT; THE BRAZILIANS WERE STRANGELY GENERAL WITH REGARD TO PORTUGAL AND AFRICA; AND THEIR EXPLANATION OF THE GOB'S POSITION ON OCCUPIED TERRITORY IN THE MIDDLE EAST WAS DISINGENOUS. OVERALL, THE BRAZILIANS' INITIAL DIFFIDENCE ABOUT THEIR LACK OF A POLICY-PLANNING CAPABILITY AND THEIR WARINESS ABOUT UNDERCUTTING POLICY POSITIONS SOON GAVE WAY TO AN INTEREST AND INTELLECTUAL ENGAGEMENT ON THEIR PART, WHICH MEANT THAT THE CONCEPTUAL AND EXPLORATORY INTENT OF THE TALKS WAS FULLY RESPECTED. THE EMBASSY FOUND IT EXTREMELY USEFUL TO BE PRESENT AT THE TALKS, AND JUDGES THEM TO HAVE BEEN A SIGNIFICANT CONTRIBUTION TO THE DIALOGUE.

JOHNSON

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, PLANNING MEETINGS, FOREIGN POLICY POSITION, MEETING REPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 NOV 1974  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** boyleja  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974BRASIL08961  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** X1  
**Errors:** N/A  
**Film Number:** D740345-0705  
**From:** BRASILIA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t1974119/aaaaahdo.tel  
**Line Count:** 142  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION ARA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** LIMDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** LIMDIS  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** boyleja  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 10 SEP 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <10 SEP 2002 by boyleja>; APPROVED <17 MAR 2003 by boyleja>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** POLICY PLANNING CONSULTATIONS: SUMMARY - FOREIGN MINISTER'S REMARKS - COMMENT  
**TAGS:** PFOR, BR, US, (SILVERIA)  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005